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No. 4 of 2023

Date of Assent: 24th October, 2023

Date of Commencement: See Section 1

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THE KWALE COUNTY SEXUAL AND GENDER BASED VIOLENCE PREVENTION PROTECTION ACT, 2023

AN ACT of the Kwale County Assembly to create the County Sexual and Gender Based Violence Protection Board, the Sexual and Gender Violence Sector Working Groups, Gender Based Violence Recovery Centres, Safe Houses, to protect the rights of victims of Sexual and Gender based violence within the County, and for connected purposes.

ENACTED by the County Assembly of Kwale, as follows-

PART I-PRELIMINARY

Short title

1. This Act may be cited as the Kwale County Sexual and Gender Based Violence Prevention Protection Act, 2023 and shall come into operation upon publication in the *Kenya Gazette*.

Interpretation

2. In this Act-

"board" means the County Sexual and Gender Violence Protection Board established under section 3;

"Child" has the meaning assigned to it under the Constitution;

"Centre" means Sexual and Gender Based Recovery Centre;

"Chief Officer" means an officer of the County Government established within the County Government Act (No. 17 of 2012);

"County Government" means the devolved government within as established under the Constitution;

"Department" has the meaning assigned to it in the County Government Act (No. 17 of 2012);

"Gender Based Violence Recovery Centres" means a centre established under Section 21 of the Act';

"Gender violence" has the meaning assigned to it in the Protection Against Domestic Violence Act (No. 2 of 2015);

"medical practitioner" has the meaning assigned to it in the Medical Practitioners and Dentists Act [Cap. 253];

"One stop Centre" means a Gender Based Violence Recovery centre which offers medical, security, legal and psychosocial services aimed at responding to victims, survivors and perpetrators of sexual and gender based violence;

"probation officer" has the meaning assigned to it in section 2 of No. 4 the Probation of Offenders Act [Cap. 6];

"rehabilitation" has the meaning assigned to it in the Victim Protection Act, 2014;

"Safe House" means a facility established under section 24 of

"sexual abuse" has the meaning assigned to it in the Sexual the Act: Offences Act, 2006;

"sexual violence" has the meaning assigned to it in the Sexual Offences Act, 2006;

"survivor" means a person who has recently undergone Sexual Gender Based Violence and is in the process of recovery;

"victim" means a person who has or still undergoing the process of recovery from Sexual Gender Based Violence;

"Vulnerable Victim" has the meaning assigned to it in the Victims Protection Act, 2014; and

"Working Group" means Sexual and Gender Sector Working Group established under part III of the Act.

Objects of the Act

- 3. (1) The object of this Act is to provide legal framework for the protection of victims of Sexual and Gender Based Violence within the County-
 - (a) to establish a clear reporting referral systems for victims and witness of Sexual and Gender Based Violence; and
 - (b) to positively eradicate conditions that worsen Sexual and Gender Based Violence through promoting access to justice for victims and survivors.

PART II—THE COUNTY SEXUAL AND GENDER BASED VIOLENCE PROTECTION BOARD

Establishment of the Board

- 4. (1) There is established a board to be known as the County Sexual and Gender Based Violence Board.
- (2) The Board is a body corporate with perpetual succession and a common seal and shall, in its corporate name, be capable of—
 - (a) suing and being sued;

- (b) taking, purchasing or otherwise acquiring, holding, charging or disposing of movable and immovable property;
- (c) borrowing money or making investments;
- (d) entering into contracts; and
- (e) doing or performing all other acts or things for the proper performance of its functions under this Act which may lawfully be done or performed by a body corporate.

Composition of the Board

- 5. (1) The Board shall consist of—
- (a) Chairperson appointed by the Governor with the approval of the County Assembly;
- (b) Chief Officer from the Department responsible for gender issues;
- (c) Chief Officer from the Department responsible for Health Services;
- (d) representative from the office of the County Commissioner;
- (e) representative from the National Police Service;
- (f) two representatives from religious organisations;
- (g) two representatives from civil society dealing with issues relating to sexual and gender based violence;
- (h) the Chief Executive Officer shall be competitively recruited by the County Public Service Board with the Approval of the County Assembly;
- (i) representative from the state Department of Gender;
- (j) representative from the law society of Kenya;
- (k) survivor of the Gender Based Violence;
- (l) a representative from the marginalized groups;
- (m) a representative from the youth groups; and
- (n) a representative from persons living with disabilities.
- (2) To qualify for an appointment as a Chairperson of the Board, a candidate shall—
 - (a) have at least 5 years' experience on matters relating to gender;

- (b) demonstrate interest in community service; and
- (c) not be an employee of the national or county government.
- (3) The chairperson and members under subsection (1) (f) and (g) shall hold office for a term of three (3) years, which may be renewed for a final term of three (3) years.
- (4) The Board shall ensure that not more than two-thirds of its members are of the same gender.
- (5) The Board shall ensure that youth and persons with disabilities are represented.
 - (6) The Secretariat shall be appointed by the Board.
- (7) The Secretariat of the Board shall reside at the Department responsible for matters relating to gender.
- (8) The Board shall work on part-time basis while the secretariat shall be a permanent office within the Department responsible for gender.

Functions of the Board

- 6. (1) The Board shall—
- (a) co-ordinate and oversee of all Sexual and Gender Based Violence activities:
- (b) ensure that there are adequate financial resources that correspond to the nature and scope of the activities planned for Sexual Gender Based Violence intervention;
- (c) establish a policy implementation team to advice Chief Officer responsible for Gender and Youth Affairs;
- facilitate training and procedures in each sub county;
- meet regularly to advice the Chief Officer responsible for Gender and Youth Affairs on policy implementation, (e) prevention, and response strategies
- ensure that there is sufficient and adequately trained staff to carry out planned Sexual and Gender Based Violence interventions;
- (g) undertake and promote research on Sexual and Gender Based Violence;
- ensure data collection (desegregated by sex, age, ability) as a basis for driving high quality and more relevant service development;

- (i) prepare and submit reports on a quarterly basis to the County Assembly on the status of Sexual and Gender Based Violence interventions under this Act;
- (j) develop County Action Plan for prevention and response to Sexual and Gender Based Violence within one year of establishment;
- (k) develop, cultivate and promote effective linkages;
- (l) conduct quarterly supervision and sensitizations for institutions handling children such as children's homes, orphanages and madrassas; and
- (m) collate Gender Based Violence data from different service points including police, children's and health departments.

Powers of the Board

2023

- 7. The Board shall have all powers necessary for the proper performance of its functions under this Act and in particular, the Board shall have power to—
 - (a) enter into contracts;
 - (b) manage, control and administer its assets in such manner and for such purposes as best promote the purpose for which the Board is established;
 - (c) determine the provisions to be made for capital and recurrent expenditure and for the reserves of the Board;
 - (d) receive any grants, gifts, donations or endowments and make legitimate disbursements therefrom;
 - (e) enter into association with such other bodies or organizations within or outside county as it may consider desirable or appropriate and in furtherance of the purposes for which the Board is established;
 - (f) open such banking accounts for its funds as may be necessary;
 - (g) work with other relevant agencies to provide technical and other support services aimed at implementing this Act;
 - (h) invest any funds of the Board not immediately required for its purposes; and undertake any activity necessary for the fulfilment of any of its functions.

Meetings of the Board

- **8.** (1) The Board shall meet quarterly and report to the County Executive Committee Member every six months on the progress made in response to the elimination of victimisation in accordance to this Act.
 - (2) The Board may regulate its own procedure.

Delegation by the Board

9. The Board may, by resolution either generally or in any particular case, delegate to any committee or to any member, officer, employee or agent of the Board, the exercise of any of the powers or the performance of any of the functions or duties of the Board under this Act or under any other written law.

Chief Executive Officer

- 10. (1) There shall be a Chief Executive of the Board who shall be appointed by the Board.
- (2) The Chief Executive Officer shall hold office for a period of five years, on such terms and conditions of employment as the Board may determine, and shall be eligible for re-appointment for a further one term of five years.
- (3) The Chief Executive Officer shall be an ex officio member of the Board.
 - (4) The Chief Executive Officer shall—
 - (a) subject to the direction of the Board, be responsible for the day to day functions of the Board; and
 - (b) in consultation with the Board, be responsible for the direction of the affairs and transactions of the Board, the exercise, discharge and performance of its objectives, functions and duties, and the general administration of the Board; and (c) be the secretary of the Board.

Qualifications of the Chief Executive Officer

- 11. (1) The Chief Executive Officer shall be appointed through a competitive process.
- (2) A person is qualified for appointment as a Chief Executive Officer if that person—
 - (a) holds a degree in community development or related field from a recognized university;

- (b) has knowledge and relevant working experience of not less than 5 years in matters related to sexual and gender based violence; and
- (c) meets the requirements of Leadership and Integrity as set out in Chapter Six of the Constitution.

Staff of the Board

12. The Board may appoint such officers, agents and other staff as are necessary for the proper and efficient discharge of the functions of the Board under this Act, upon such terms and conditions of service as the Board may determine.

The Common Seal of the Board

- 13. (1) The common seal of the Board shall be kept in the custody of the Chief Executive Officer or of such other person as the Board may direct, and shall not be used except upon the order of the Board.
- (2) The common seal of the Board, when affixed to a document and duly authenticated, shall be judicially and officially noticed, and unless the contrary is proved, any necessary order or authorization by the Board under this section shall be presumed to have been duly given.
- (3) The common seal of the Board shall be authenticated by the signature of the Chairperson of the Board and the Chief Executive Officer.
- (4) The Board shall, in the absence of either the chairperson or the Chief Executive Officer, in any particular matter, nominate one member of the Board to authenticate the seal of the Board on behalf of either the chairperson or the Chief Executive Officer.

Protection from Personal Liability

- 14. (1) No matter or thing done by a member of the Board or by any officer, member of staff, or agent of the Board shall, if the matter or thing is done bona fide for executing the functions, powers or duties of the Board under this Act, render the member, officer, employee or agent or any person acting on their directions personally liable to any action, claim or demand whatsoever.
- (2) Any expenses incurred by any person in any suit or prosecution brought against them in any court, in respect of any act which is done or purported to be done by them under the direction of the Board, shall, if the court holds that such act was done bona fide,

be paid out of the general funds of the Board, unless such expenses are recovered by them in such suit or prosecution.

Liability for Damages

15. The provisions of section 12 shall not relieve the Board of the liability to pay compensation or damages to any person for any injury to him, his property or any of his interests caused by the exercise of any power conferred by this Act or any other written law or by the failure, wholly or partially, of any works.

PART III—SEXUAL AND GENDER VIOLENCE SECTOR WORKING GROUPS

Established the Sexual and Gender Sector Working Groups

- 16. (1) There are established the Anti-Sexual and Gender Violence Sector Working Groups.
- (2) The Sector Working Groups shall be based within the sub

Composition of the Sexual and Gender Sector Working Group county levels.

- 17. (1) The Sector Working Group shall comprise of—
- (a) Sub-County Administrators;
- (b) a representative from the Judiciary;
- (c) Sub-County Probation officer;
 - (d) a representative from the education sector;
 - (e) a representative from the Office of the Director of Public Prosecutions:
 - a representative from the Children Department;
 - (g) a representative from county Health Department;
 - (h) a representative from the National Police Service in the sub county;
 - (i) two representatives from religious groups; and
 - (j) a representative from members of the civil society organization working within the Sub-County on matters related to gender based violence.
- (2) The Sector Working Group may co-opt any other relevant stakeholders as may be deemed necessary in response to and presentation of gender based violence.

- (3) The Chairperson of the Group shall be elected from amongst the Members and shall serve for a period of two years.
- (4) The Working Group shall ensure that not more than twothirds of its members are of the same gender.
- (5) The Working Group shall ensure that youth and persons with disabilities are represented.

Decentralized Services

18. The Sector Working Group shall progressively decentralize its operations to the ward and village levels by appointing members of the society as representatives to facilitate access to protective mechanism by all victims of domestic and sexual violence regardless of their location in the county.

Functions of the Sector Working Group

- 19. The Working Group shall—
- (a) co-ordinate response to and prevention of victimization such as sexual and Gender based violence;
 - (b) implement the policies of the Board;
 - (c) be in charge of and support the Sexual and Gender based Violence Recovery Centre;
 - (d) prepare a semi-annual report for presentation to the Board on the progress made in the implementation of its mandate;
 - (e) act as the first point of reference for victims and potential victims of domestic and gender based abuse;
 - (f) act as a link between victims and the justice system;
 - (g) advice the Board on suitability of victims to be declared vulnerable victims in need of special care and protection;
 and
 - (h) conduct advocacy and encourage victims to come out and fight for justice.

Funding to the Sector Working group

- 20. Sector Working Group shall receive funding from—
- (a) monies appropriated by the Board; and
- (b) monies received by the Fund as grants, donations or gifts from non-governmental or non-public sources.

Access to Healthcare Services

- facilitate shall establishment of a county forensic laboratory for purposes of Government analysis on Sexual and Sexual Based Violence.
- (2) The County Department responsible for health services shall ensure access to essential healthcare services for victims of Sexual and Sexual Based Violence.
- (3) Public and health institutions/organizations/medical insurance provider shall facilitate access to health care services to Sexual and Gender Based Violence victims without unnecessary impeachments.

PART IV—SEXUAL AND GENDER BASED VIOLENCE RECOVERY CENTRES

Sexual and Gender Based Violence Recovery Centres

- 22. (1) The Board in conjunction with the County Government's Department responsible for Health services and County Department responsible for Gender, shall establish Centres to be known as Sexual and Gender Based Violence Recovery Centres.
- (2) The Centres shall be established in all County and Sub-County referral Hospitals within the County.
- (3) In addition to clause (1) above, the Board shall in coordination with the management of private hospitals within the sub counties, establish the centres within their hospitals as long as the victims who choose to visit such private facilities are able and willing to meet the financial cost.

Functions of the Gender Based Violence Recovery Centre

23. (1) The Centres shall—

- (a) be a one-stop centre which offers medical, security, legal and psychosocial services;
 - offer specialized free and comprehensive sexual and gender based violence medical treatment;
 - offer psychosocial support to survivors of sexual and gender based violence within the county;
 - and primary engage the public in advocacy issues prevention of abuse;
 - create awareness on the existence of free gender based violence services and the 72-hour campaign through C

create awareness through community, male engagement and School Outreach programs to facilitate behaviour change, equipping diverse stakeholders with skill and knowledge;

- offer mandatory community-friendly complaint and feedback platform to enable accountability in health care service provision;
- (g) equipping diverse stakeholders with skill and knowledge; and
 - (h) have a working referral system for specialized cases that need further management.
- (2) The Board shall ensure that the recovery centres are easily accessible and friendly to youth, elderly persons and People living with Disabilities.

Management of Sexual and Gender Based Violence Recovery Centre

- 24. (1) The Centres shall be managed by trained health practitioners with special expertise on matters sexual and gender based violence prevalent within the region who shall be competitively recruited by the county public service board and shall report to the Sexual Gender and Based Violence Board.
- (2) The Manager shall be tasked with the preparation and submission of the reports of the recovery centres to the Sexual and Gender Based Violence Board on quarterly or upon request.

PART V—SAFE HOUSES

Establishment of Safe Houses

- **25.** (1) The Board shall facilitate the establishment by the County Government at least one safe house per Sub-County.
- (2) The safe houses may be provided in any form including but not limited to—
 - (a) designated premises;
 - (b) temporary locations;
 - (c) adapted community facilities; and
 - (d) mobile facilities.
- (3) The Board may designate other community facilities at ward level to serve as safe houses.

Functions of the Safe Houses

26. (1) The Safe Houses shall—

- (a) offer temporary stay to potential victims of sexual and gender based violence for both children and adults;
- (b) offer psychosocial support to survivors to enhance rehabilitation and reintegration back into the community;
- (c) provide post-trauma care facilities for survivors of Sexual and gender based violence who qualify to be declared as vulnerable victims in accordance to Section 17 of the Victims Protection Act;
- (d) provide immediate response after violence has occurred to address the short term consequences of violence;
- decrease prevalence of early signs of violence upon victims and survivors of sexual and gender based violence;
- offer long term responses after violence has occurred to enable victims and survivors deal with consequences of violence; and
- (g) have a working referral system database containing all partners within the county in the gender based violence sector within the county for specialized cases that need further management.
- (2) The Board shall ensure that the safe houses are easily accessible and friendly to youth, elderly persons and People Living with Disabilities.

PART VI-FINANCIAL PROVISIONS

Funds of the Board

- 27. The funds and assets of the Board shall consist of—
- (a) monies appropriated by the County Government;
- (b) monies received as grants, donations or gifts from nongovernmental or non-public sources; and
- all moneys from any other lawful source provided, donaged or lent to the Board.

Financial Year

28. The financial year of the Board shall be the period of twelve months ending on the thirtieth June in each year.

Annual Estimates

- **29.** (1) At least three months before the commencement of each financial year, the Board shall cause to be prepared estimates of the revenue and expenditure of the Board for that year.
- (2) The annual estimates shall make provision for all estimated expenditure of the Board for the financial year and in particular, the estimates shall provide for the—
 - (a) allocation to and establish and sustain other institutions provided within the Act;
 - (b) payment of the salaries, allowances and other charges in respect of members and staff of the Board; and
 - (c) proper maintenance of the buildings and grounds of the Board; maintenance, repair and replacement of the equipment and other property of the Board.
- (3) The annual estimates shall be approved by the Board before the commencement of the financial year to which they relate and, once approved, the sum provided in the estimates shall be submitted to the County Executive Committee Member for approval.
- (4) No expenditure shall be incurred for the purposes of the Board except in accordance with the annual estimates approved under sub-section (3), or in pursuance of an authorization of the Board given with prior written approval of the County Executive Committee Member.

Accounts and Audit

- **30.** (1) The Board shall cause to be kept proper books and records of accounts of the income, expenditure and assets of the Board.
- (2) Within a period of three (3) months after the end of each financial year, the Board shall submit to the Auditor-General, the accounts of the Board together with—
 - (a) a statement of the income and expenditure of the Board during that year; and
 - (b) a balance sheet of the Board on the last day of that year.

(3) The accounts of the Board shall be audited and reported No. 4 upon in accordance with the provisions of the Public Audit Act (Cap. 412B).

- 31. (1) The Board may invest any of its funds in securities in **Investment of Funds** which for the time being trustees may by law invest trust funds, or in any other securities or banks, which the Treasury may, from time to time, approve for that purpose.
- (2) The Board may place on deposit, with such bank or banks as it may determine, any moneys not immediately required for the purpose of the Board.
- (3) Profits of the investments, shall be used by the Board in carrying out its activities.

PART VII—MISCELLANEOUS PROVISIONS

Provision on Delegated Powers

- 32. (1) The County Executive Committee Member for the time being responsible for gender shall make rules to regulate any matter of practice or procedure under this Act.
- (2) Without prejudice to the generality of sub-section (1), such rules may prescribe-
 - (a) the procedure to be followed and the forms to be used
- (b) the time within which documents are to be filed and served under this Act; and
 - (c) the contents of orders to be issued under this Act.

Savings

- 33. (1) Notwithstanding provisions of the Act—
 - (a) any Sexual and Gender Based Recovery Centres and safe houses already established by County Governments shall continue to operate upon coming into force of this Act;
 - (b) any function carried out by the institutions under subsection (1) during the transition period shall be deemed to have been carried out under this Act;
 - all assets and liabilities which immediately before the commencement of this Act were vested within the Sexual and Gender Based Recovery Centres and safe houses under

subsection (1) or the County Government shall vest in the Board;

- (d) all rights, powers and duties, whether arising under any written law or otherwise which immediately before the coming into operation of this Act were vested in any Institution equivalent to an institution created under this Act shall be transferred to, vested, imposed on, or be enforceable by or against the Board; and
- (e) all actions, suits or legal proceedings by or against any Institution equivalent to an Institution created under this Act shall be carried out on, prosecuted by or against the Board and no such suit, action or legal proceedings shall abate or be affected by the coming into operation of this Act.
- (2) Notwithstanding section 15, the persons who were members of the Working Group operating before the commencement of this Act, shall become members of the Working Group upon the commencement of this Act for their unexpired term.